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DEPARTMENT OF COMMERCE

U.S. Census Bureau

Proposed Information Collection; Comment Request; Pilot of USPS Postal Carriers as

Census Enumerators during the 2018 End-to-End Census Test

AGENCY: U.S. Census Bureau, Commerce.

ACTION: Notice.

SUMMARY: The Department of Commerce, as part of its continuing effort to reduce paperwork

and respondent burden, invites the general public and other Federal agencies to take this

opportunity to comment on proposed and/or continuing information collections, as required by

the Paperwork Reduction Act of 1995.

DATES: To ensure consideration, written comments must be submitted on or before (INSERT

DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER).

ADDRESSES: Direct all written comments to Jennifer Jessup, Departmental Paperwork

Clearance Officer, Department of Commerce, Room 6616, 14th and Constitution Avenue, NW,

Washington, DC 20230 (or via the Internet at PRAcomments@doc.gov).

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FOR FURTHER INFORMATION CONTACT: Requests for additional information or copies of the information collection instrument(s) and instructions should be directed to Robin A. Pennington, U.S. Census Bureau, 4600 Silver Hill Road, Washington, DC 20233 (or via the internet at robin.a.pennington@census.gov).

SUPPLEMENTARY INFORMATION

I. Abstract

The U.S. Census Bureau proposes a proof of concept study on the use of United States Postal Service (USPS) Postal Carriers as Census Bureau enumerators as part of the 2018 End-to-End Census Test. The possibility of formally using Postal Carriers to conduct enumeration as part of Decennial Census operations has been proposed or suggested several times in recent years by Members of Congress, as well as other advisory and oversight bodies, in response to 1) the rising operational costs of both agencies, and 2) the need for familiarity with local addresses. The suggestions often note that the USPS maintains a permanent, well trained, and experienced labor force that possesses significant public trust and detailed knowledge of the addressing and residential patterns in communities they serve.

The rationale for this study is to test and observe the feasibility of the use of Postal Carriers as enumerators in the context of an existing Census Test, and, thereby, enable the Census Bureau and USPS to better respond to stakeholder inquiries about the feasibility of such activities. The

potential long-term advantages to the Census Bureau include: (1) leveraging local USPS knowledge about households to pinpoint the best time for an interview, (2) increasing the pool of enumerators without hiring new temporary staff, and (3) providing a more flexible landscape for how and when Nonresponse Followup (NRFU) interviews occur during the enumeration phase of a census.

The Census Bureau plans to conduct a pilot in two ZIP Codes outside of – but adjacent to – the 2018 End-to-End Census Test site location in Providence County, R.I. The pilot will involve approximately 40 Postal Carriers operating out of two ZIP Codes, 02760 located in North Attleboro, MA, and 02888 located in Warwick, RI.

The proposed evaluation and deliverables are:

- 1) The numbers of resolved enumeration cases will be documented to determine whether Postal Carriers were able to successfully conduct assigned NRFU activities.

 Documentation will identify and describe challenges and opportunities for future collaborative participation in this operation.
- 2) A report that details the development of baseline metrics to describe costs and benefits of a future collaborative operation. This study will determine the information needed to assess cost differences/savings to recruiting and staff-onboarding operations by using existing USPS employees, and the value added in terms of efficiency and quality of NRFU activities, measured by numbers of visits, of using Postal Carriers with local knowledge.
- 3) Results of focus group debriefings held with the Postal Carriers, their managers,

and the public after the 2018 End-to-End Census Test enumeration phase is complete to

describe and characterize the impacts of this collaboration on agency operations and the

public trust.

Documented operational Lessons Learned from the entirety of the project and recommendations

for next steps will accompany the report. The outcome of this pilot study will provide the Census

Bureau and the USPS with baseline descriptive and qualitative information that can be used to

inform future field-based collaborations.

II. **Method of Collection**

Census Bureau staff will train Postal Carriers to successfully conduct enumeration to complete

the activity. Postal Carriers will be sworn to uphold the same confidentiality as Census Bureau

employees. They will perform enumeration functions using the same procedures and automation

as other enumerators during the hours of 5 PM-8 PM on weekdays, variable weekend hours, and

both inside and outside the geographic constraints of their assigned routes.

III. Data

OMB Control Number: 0607-XXXX.

Form Number(s): DH-16(LN), DH-16(LN)(E/S)

Type of Review: Regular submission.

Affected Public: 31,479

Estimated Number of Respondents: 24,889

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Estimated Time Per Response: 10 minutes

Estimated Total Annual Burden Hours: 4,148

Estimated Total Annual Cost to Public: \$199.080

Respondent's Obligation: Mandatory.

Legal Authority: Title 13 U.S.C Sections 23, 141, 193

IV. **Request for Comments**

Comments are invited on: (a) whether the proposed collection of information is necessary

for the proper performance of the functions of the agency, including whether the information

shall have practical utility; (b) the accuracy of the agency's estimate of the burden (including

hours and cost) of the proposed collection of information; (c) ways to enhance the quality, utility,

and clarity of the information to be collected; and (d) ways to minimize the burden of the

collection of information on respondents, including through the use of automated collection

techniques or other forms of information technology.

Comments submitted in response to this notice will be summarized and/or included in the

request for OMB approval of this information collection; they also will become a matter of

public record.

Sheleen Dumas,

Departmental PRA Lead, Office of the Chief Information Officer.

BILLING CODE: 3510-07-P.

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